MINUTES OF THE ONE HUNDRED AND EIGHTY-FOURTH MEETING March 2, 1965

Pursuant to bylaws the Ohio Turnpike Commission met in regular session in the conference room of the Division of Right of Way of the Ohio Department of Highways at 139 East Gay Street, Columbus, Ohio at 11:00 A.M. eastern standard time on March 2, 1965 with the key members of the staff; a representative, Mr. H. A. Harnden, of the Consulting Engineers; a representative, Mr. Robert H. Bartholomew, of the Trustee; members of the press and others in attendance.

The meeting was called to order by the Chairman, the roll was called, and the attendance was reported to be as follows:

Present: Masheter, Teagarden, Chastang, Shocknessy.

Absent: Redman.

The Chairman announced that a quorum was present. A motion was made by Mr. Chastang, seconded by Mr. Teagarden, that the minutes for the meeting of February 2, 1965 which had been examined by the Members of the Commission and on which the corrections suggested by the Members had been made be approved without reading.

A vote by ayes and nays was taken and all Members present responded to roll call. The vote was as follows:

Ayes: Chastang, Teagarden, Masheter, Shocknessy.

Nays: None.

The Chairman said the minutes stood adopted with the four Members present voting in the affirmative.

The Chairman reported that he wanted to take note of the passing of Mr. Amos Burt Thompson, father of the Commission's General Counsel, Judge Lockwood Thompson. He said Mr. Thompson was a distinghished member of the Cleveland community who lived to the very great age of 93 and who served the community in which he lived very ably and very nobly. He said a resolution would be offered in further recognition of the life of eminent service which Mr. Thompson gave.

A resolution extending sympathy to Lockwood Thompson was moved for adoption by Mr. Teagarden and seconded by all other Members present, as follows:

Resolution No. 2-1965

"WHEREAS it has been with profound sorrow and deep regret that the Commission has learned of the death of Mr. Amost Burt Thompson, the father of the Honorable Lockwood Thompson, the Commission's general counsel; and

"WHEREAS Mr. Amos Burt Thompson devoted his entire life to the high principles of his profession and to the service of his community, state, and nation, and earned the utmost respect and commanded the sincere admiration of all who knew him during the more than half century he was engaged in the practice of law and gave such noteworthy service;

"NOW, THEREFORE, BE IT

"RESOLVED that the Commission, by the adoption of this resolution, extends its sympathy to Mr. Lockwood Thompson in the death of his father; and

"FURTHER RESOLVED that the assistant secretary-treasurer be, and he hereby is, instructed to transmit a certified copy of this resolution to Mr. Thompson."

The Chairman announced that the resolution had been unanimously adopted. The resolution was identified as No. 2-1965.

The Chairman reported further that the most noteworthy thing since the last meeting was the response the Commission received to its annual report for 1964. He said he had received a letter that morning from Mrs. Carl V. Weygandt, the widow of the late Chief Justice, thanking the Commission for including the Chief Justice's picture in the report and taking such noteworthy account as the Commission did of the service he gave. He read excerpts from the letter as follows:

"... and I thank you very much. You were very kind to include Chief Justice Weygandt's photograph. I appreciate your honoring him in this way. *** Please thank Mr. Hartshorne for sending me the brochure. With all good wishes, Most sincerely, Jessie S. Weygandt."

The Chairman reported further that the Members had seen the editorial comments the Commission received which supported the position of the Commission in opposition to a suggestion that tolls for use of the Ohio Turnpike be reduced. He directed that the editorials be included in the business of the meeting by reference. The editorials were: "Old Fashioned" from the New York World-Telegram of February 9, 1965; "Prudent Policy" from The (Cleveland) Plain Dealer of February 5, 1965; "Pike's Progress Report" from The Cleveland Press of February 12, 1965; "Toll Cuts for Pike Unwise" from The Columbus Dispatch of February 17, 1965; "Ohio Turnpike Progress Report" from the Columbus Citizen-Journal of February 15, 1965; "Don't Cut Pike Tolls Now" from The Elyria Chronicle-Telegram of February 5, 1965; and "We Need More Like Him" from the Mount Vernon News of February 5, 1965. He said he wanted to mention especially to the three Members who were present, all of whom had been intimate and familiar with the affairs of the Commission since its beginning, that such an editorial from The Elyria Chronicle-Telegram would suggest that a millennium had arrived. He said he was probably called more names by The Elyria Chronicle-Telegram than by any other newspaper and the Commission had been criticized by it more fully than by any other newspaper so he thought it only fair to say that it was an indication of the arrival of the millennium when The Elyria Chronicle-Telegram wrote an editorial in praise of the Commission and of its administration of the Ohio Turnpike.

The Chairman said also that Governor Rhodes also wrote a very fine letter to the Commission under date of February 5, 1965 praising the annual report and that a similar letter had been received from Mr. William F. Morgan, Vice President of Blyth & Co., Inc., one of the principal underwriters of the Ohio Turnpike bonds, under date of February 11, 1965. He directed that both letters be included by reference in the business of the meeting.

The Chairman reported further that the income for the month of February 1965 was \$41,000 more in that month which had only 28 days than it was in the month of Leap Year which had 29 days. He said more noteworthy yet than the money was the fact that in the first two months of the year there had been no fatal accidents on the Ohio Turnpike. He said that was something to be grateful for and about which to pray that the record would continue.

The Chairman reported further that Governor Rhodes had invited the Commission to send representatives to a meeting of about 100 people to consider the recreation facilities of the State of Ohio. He said at the meeting the Governor appointed the Commission's Director of In-

formation and Research, Mr. James D. Hartshorne, to membership of an Ohio Travel Council.

The Chairman reported further that for the first time since the Commission had been in business he had gotten a complaint about toll collectors. He said the exception proved the rule. He said the complaint was not especially vigorous. He said it came from a Representative to the General Assembly from Ottawa County, Mr. Earl Wiseman. He said Mr. Wiseman had told him that the toll collectors were showing fatigue on the job, were getting listless by comparison with what they had been before, were not being courteous. The Chairman said it was amazing to him. He said everybody else had always told him over the years how coureous the toll collectors were. He said he had instructed the Executive Director to look into it. Mr. Teagarden said he would discuss the matter with Mr. Wiseman.

The Chairman said that in the absence of questions, the report of the Chairman would be accepted as offered. He said the report of the Secretary-Treasurer would be received.

The Assistant Secretary-Treasurer reported for the Secretary-Treasurer that since the last meeting the following had been sent to all Members:

- 1. Traffic and Revenue Report for January 1965.
- 2. Financial Report as of January 31, 1965.
- 3. Draft of the minutes for the February 2, 1965 meeting.
- 4. Detail of investment transactions for February 1965.

The Assistant Secretary-Treasurer reported further that during February the Trustee purchased \$190,000 of Ohio Turnpike Bonds with money that was in the Redemption Account. He said that made retirements to date \$40,220,000 and the amount of bonds outstanding \$285,780,000. In response to a question he said the price paid for the bonds purchased in February was 101-3/4.

A resolution authorizing issuance of \$2,000 registered bond to replace temporary bond No. TR-1439 in the amount of \$2,000 was moved for adoption by Mr. Chastang, seconded by Mr. Teagarden, as follows:

Resolution No. 3-1965

"WHEREAS, by resolution No. 100-1954, adopted by the Commission on June 3, 1954, provision was made, subject to fulfillment of specified conditions, for the execution, authentication, and delivery of new bonds in exchange and substitution for mutilated bonds and their interest coupons, and in lieu of and in substitution for bonds destroyed or lost and their coupons, pursuant to Sec. 211 of the trust agreement between the Commission and The Ohio National Bank of Columbus, as Trustee, and The National City Bank of New York (now the First National City Bank of New York), as Co-Trustee, dated June 1, 1952;

"WHEREAS, the said resolution No. 100-1954 quoted Sec. 211 of the trust agreement, declaring that in the case of a lost bond the Commission might cause to be executed, and the Trustee might authenticate and deliver, a new bond in substitution for the lost bond 'upon the holder's paying the reasonable expenses and charges of the Commission and the Trustee in connection therewith, 'and after compliance with the terms and conditions in Schedule 1 attached to the resolution, including the execution of a surety bond satisfactory to the Trustee in amount equal to twice the sum of the principal amount of the bond claimed to be lost;

"WHEREAS special circumstances in connection with the loss of a certain Bond TR No. -1439 in the amount of \$2,000, registered in the name of Phoebe L. Mansfield, being a temporary bond provided for and issued under the terms of Sec. 210 of the trust agreement between the Commission and The Ohio National Bank of Columbus, as Trustee, and The National City Bank of New York (now the First National City Bank of New York), as Co-Trustee, has been called to the Commission's attention, in that the loss occurred after delivery of the bond on April 1, 1964 by said Phoebe L. Mansfield to a savings institution in Newark, New Jersey, and the said institution, as custodian or holder for the said owner, has assumed full responsibility for the loss of the said bond and has furnished and executed under date of November 10, 1964 the affidavit and application required by this Commission's resolution No. 100-1954, and likewise has executed as principal the lost instrument bond similarly required by the Commission; and

"WHEREAS the conditions provided for in said resolution No. 100-1954 have been complied with, except that the surety bond and the confirmation of loss have been executed and expenses will be paid, not by the owner, but by the savings institution, the actual holder of the bond at the time of the loss, and the documents required by said resolution No. 100-1954 having been furnished to the Trustee and the terms and conditions

of Schedule 1 having been otherwise complied with, it being noted that in this instance the lost bond was a temporary bond registered under the provisions of Sec. 210 of the trust agreement, having no interest coupons attached, so that its loss will not create a risk that lost bond coupons therefrom will thereafter be tendered for payment;

"NOW, THEREFORE, BE IT

"RESOLVED that the Commission hereby approves the documents submitted to it by the Trustee as aforesaid, and authorizes the execution, authentication and delivery to the Howard Savings Institution, Newark, New Jersey, of a new bond registered in the name of Phoebe L. Mansfield in the face amount of \$2,000 in lieu of the lost bond in the same amount bearing TR No. -1439 pursuant to Sec. 211 of the said trust agreement, and the officers of the Commission are authorized to take any and all action necessary and proper to effect the execution, authentication and delivery of such new bond, which shall be in definitive form."

The Representative of the Trustee, Mr. Bartholomew, said the resolution had been requested by the Trustee. A vote by ayes and nays was taken and all Members present responded to roll call. The vote was as follows:

Ayes: Chastang, Teagarden, Masheter, Shocknessy.

Nays: None.

The Chairman declared the resolution stood adopted with all four Members present voting in the affirmative. The resolution was identified as No. 3-1965.

The Chairman said that in the absence of questions, the report of the Secretary-Treasurer would be accepted as offered. He said the report of the Committee on Service Plazas would then be received.

The Chairman of the Committee on Service Plazas, Mr. Teagarden, reported that construction of additions and alterations for food service areas and gift shops at Erie Islands, Vermilion Valley, Portage and Mahoning Valley Service Plazas was progressing substantially on schedule. He said the first phase of the work which included remodeling of the old counter and snack bar areas was in the finishing steps and scheduled for completion on March 19, 1965.

Mr. Teagarden reported further that the second phase of the work which included remodeling of the old dining room and gift shop areas

was scheduled to begin on or about March 25 and to be completed on or before May 1, 1965.

Mr. Teagarden said also that during the first phase of construction work the public was being served in the dining room areas. He said the Howard Johnson Company set up a temporary 12-stool counter in that area and was offering that service in addition to table service. He said the Gladieux Corporation was continuing to offer its cafeteria service. He said those limited areas and services had been ample commensurate with volume of traffic at that time of year.

Mr. Teagarden reported further that preliminary plans for the enlargement and modernization of the snack bar and counter area at Indian Meadow Service Plaza were being developed by the architect and were scheduled for review by the Commission's staff and Consulting Engineers on March 3, 1965.

Mr. Teagarden reported further that sites for the construction of two additional travel trailer ports had been selected at Indian Meadow and Vermilion Valley Service Plazas. He said plans were being developed by the Chief Engineer and construction of the facilities would be handled by the Commission's maintenance forces. He said that with the completion of those travel trailer ports there would be available forty parking spaces for travel trailers on the eastbound roadway and a like number on the westbound roadway. He said the average spacing between ports would be approximately 60 miles.

Mr. Teagarden reported further that individual members of the Committee were looking at the service station contracts and giving study to the various terms and conditions thereof. He said that through administration of those contracts over the past nine years experience had shown that some areas of the contracts were in need of revision. He said the individual work would soon be brought to the attention of the Committee, which expected to devote considerable study to the contracts during the spring and to have the contracts ready for advertising in the summer.

The Chairman said the report of the Committee on Service Plazas would be accepted as offered. He said the report of the Committee on Interchange Development would be received. The Chairman of the Committee on Interchange Development, Mr. Chastang, designated the Executive Director to present the report of the Committee. The Chairman said the report of the Committee on Interchange Development and the report of the Executive Director would be combined.

The Executive Director reported for the Committee on Interchange Development that to date no reply had been received from the City of Strongsville concerning the alternative solutions offered by the Commission in response to the City's objections to closing the present interchange between the Ohio Turnpike and State Route 42 in Strongsville.

The Executive Director reported further for the Committee that the contractor for the State in constructing that section of Interstate 71 crossing the turnpike had done limited work on the structures that would carry I-71 over the turnpike. He said the tempo was expected to rise rapidly with the advent of spring weather.

The Executive Director reported further that the Ohio Highway Department planned to start borings that day within the right of way of the turnpike for the structures carrying Interstate Route 271 under and over the turnpike.

The Executive Director reported further that studies by the staff of the Commission concerning the need of a third lane on the Cuyahoga River hill were progressing. He said that although the Commission did not have the final report from the Consulting Engineers, it had been informed that the studies showed the need for a third lane and that the lane should be constructed on the median side of the westbound roadway. He said the report in final form was expected later that week.

The Executive Director reported further that approximately two weeks before the Highway Department had presented for the Commission's consideration a possible design for a connection between Interstate Route 680 and the Ohio Turnpike south of Youngstown which was quite similar in design to the connection approved by the Commission for the connection of Interstate Route 90 to the turnpike west of Elyria. He said the proposed solution was under study by both the Department of Highways and the Commission. He said the solution appeared to be the most feasible of all the plans studied to date.

The Executive Director said that concluded the report of the Committee on Interchange Development. He reported for the Executive Director that at the meeting of the Commission on September 3, 1963 he had reported concerning costs to collect tolls by relating total costs and salary costs of collectors to transactions. He said that at that time the analysis showed that between 1957 and 1962 the salary cost related to transactions had risen only from 6.53¢ per transaction in 1957 to 6.68¢ in 1962. He said that when salary costs were related to dollars collected they had dropped from 4.5¢ in 1957 to 4.2¢ in 1962. He said total costs

to collect tolls in 1957 were 11.37¢ per transaction and that that dropped to 9.69¢ in 1962. He said he had reported also that in his opinion it would be wishful thinking to believe that that very favorable experience could continue since there appeared little room to effect savings because of the age of the equipment and of increasing costs.

The Executive Director said also that it appeared he had been a pessimist. He said salary costs to collect each dollar of tolls dropped from 4.2¢ in 1962 to just less than 4¢ in 1964 and salary costs per transaction dropped from 6.68¢ in 1962 to 6.19¢ in 1964. He said total costs related to each dollar of tolls dropped from 6.05¢ in 1962 to 5.77¢ in 1964, and total costs related to transactions dropped from 9.69¢ to 8.95¢ in the same period. He said that during that same two-year period traffic increased about 1,700,000 vehicles and tolls increased almost \$2,000,000.

In response to a question by Mr. Chastang, the Executive Director said the snow storm of February 25, 1965 which struck the Toledo area did not present any particular problem with traffic on the turnpike. He said there was one disturbing occurrence, however. He said that a radio station in the Toledo area broadcast during the storm that the turnpike was closed and he said apparently the report reached the Cleveland area because the turnpike headquarters was deluged with calls from people wanting to know about the condition of the turnpike roadways.

The Chairman directed the Executive Director to write a letter to the Ohio Association of Broadcasters and advise the association of the occurrence and request that hereafter when newscasters got some indiscriminate report that the Ohio Turnpike was closed they check it with the turnpike headquarters at Berea before uttering it to the public. He said the letter should mention also that the Ohio Turnpike had never been closed since it was opened.

The Chairman said that in the absence of questions the report of the Committee on Interchange Development and the report of the Executive Director were accepted as offered.

The Chairman ascertained that the Director of Highways had no report. He then said the report of the General Counsel would be received.

The Assistant General Counsel reported for the General Counsel that the General Counsel had called to the attention of the City of Berea that the City was sending routine notices of assessment to the Commission ignoring the provision of the Turnpike Act to the effect that the Commission was not subject to assessment. He said the situation was one which should be clarified.

He said it was one that had been going on for a number of years.

The Chairman said the report of the General Counsel would be accepted as offered.

He determined that the Consulting Engineers and the Director of Information and Research had no reports.

A resolution ratifying actions of administrative officers was moved for adoption by Mr. Teagarden, seconded by Mr. Chastang, as follows:

Resolution No. 4-1965

"WHEREAS the executive director, deputy executive director, chief engineer, general counsel, assistant general counsel, secretary-treasurer, assistant secretary-treasurer, comptroller, and the director of information and research of the Commission, have by various written and oral communications fully advised the members of the Commission with respect to their official actions taken on behalf of the Commission since the Commission's last meeting on February 2, 1965, and the Commission has duly reviewed and considered the same;

"NOW, THEREFORE, BE IT

"RESOLVED that all official actions taken by the aforesaid administrative officers of the Commission on its behalf since the Commission's meeting on February 2, 1965 hereby are ratified, approved, and confirmed."

A vote by ayes and nays was taken and all Members present responded to roll call. The vote was as follows:

Ayes: Teagarden, Chastang, Masheter, Shocknessy.

Nays: None.

The Chairman declared the resolution stood adopted with all four Members present voting in the affirmative. The resolution was identified as No. 4-1965.

The Members agreed that the meeting of the Commission in April would be held on the first Tuesday of the month at 11:00 A.M. at 139 East Gay Street, Columbus, Ohio.

There being no further business to come before the Commission, a motion was made by Mr. Chastang, seconded by Mr. Teagarden, that the meeting adjourn subject to call of the Chairman. A vote by ayes and nays was taken and all Members present responded to roll call. The vote was as follows:

Ayes: Chastang, Teagarden, Masheter, Shocknessy.

Nays: None.

The Chairman declared the meeting adjourned. The time of adjournment was 11:47 A.M.

Approved as a correct transcript of the proceedings of the Ohio Turnpike Commission

Chastang, Secretary-Treasurer