

MINUTES OF THE TWO HUNDRED AND SIXTH MEETING
April 4, 1967

Pursuant to bylaws the Ohio Turnpike Commission met in regular session in the conference room of the Ohio Department of Highways Building at 139 East Gay Street, Columbus, Ohio at 11:00 A. M., eastern standard time, on April 4, 1967 with the key members of the staff; a representative, Mr. H. A. Harnden, of the Consulting Engineers; representatives, Mr. Robert H. Bartholomew and Mr. John Ruetty, of the Trustee; a representative, Mrs. Russel Lucas, of the Auditor of State; the First Assistant Director of Highways and Chief Engineer of the Department of Highways, Mr. J. W. Wilson; members of the press and others in attendance.

The meeting was called to order by the Chairman, the roll was called, and the attendance was reported to be as follows:

Present: Teagarden, Chastang, Masheter, Redman, Shocknessy.

Absent: None.

The Chairman announced that a quorum was present.

A motion was made by Mr. Redman, seconded by Mr. Teagarden, that the minutes for the meeting of March 7, 1967 which had been examined by the Members of the Commission and on which the corrections suggested by the Members had been made be approved without reading.

A vote by ayes and nays was taken and all Members responded to roll call. The vote was as follows:

Ayes: Redman, Teagarden, Masheter, Chastang, Shocknessy.

Nays: None.

The Chairman said the minutes of the meeting of March 7, 1967 stood adopted with all Members voting in the affirmative.

The Chairman reported that he wanted to take special note of the fact that the Commission had with it Mr. Wilson, whom the Commission had known favorably and fondly and well for many years. He welcomed Mr. Wilson on behalf of the Commission and said he hoped the relationship would be a long and happy one. He said the Highway Department had certainly had a happy relationship with Mr. Wilson.

The Chairman reported further that the revenue for the first three

months of 1967 was \$6, 142, 000 and the highest first quarter of any year so far, the second highest being \$5, 626, 000 for the first quarter of 1966.

The Chairman said the early occurrence of Easter and the pleasant weather accompanying it contributed to a record revenue for March in the amount of \$2, 415, 000, or an increase of \$318, 000 over March of 1966, making March the 35th month in succession in which revenue had exceeded that of the corresponding month of the previous year. He said the long record of successive months of record revenue might be broken in April because Easter fell in March in 1967 whereas it was in April in 1966 and thus the Commission might have less April revenue than might have been expected otherwise if Easter were in April.

The Chairman reported further that March was fatal-accident free for 30 days and on the 31st at 8:40 P. M. there was a fatal accident which occurred when a station wagon exiting at a ramp at Stony Ridge-Toledo interchange at too high a speed left the pavement and struck a light standard and two people were killed.

The Chairman reported further that the Committee on Employee Relations with special counsel in attendance conferred on March 9 and on March 23 with representatives of Local 20 of the Teamsters Union who were accompanied by a so-called negotiating committee of eight or ten maintenance and toll collection employees from various maintenance areas and interchanges. He said the Commission's committee would meet with that group again within a reasonable time.

The Chairman said also that the Committee on Employee Relations met on the 22nd of March with spokesmen from the maintenance facilities and from twelve of the interchanges, all of whom had been invited to hear the recommendations which the committee was making to the Executive Director as a result of a grievance with respect to wages and working conditions presented by the spokesmen at a hearing held by the committee on February 17. He said the Executive Director approved the recommendations which the committee made to him and made them effective.

The Chairman reported further that at the last meeting the Chairman read a letter from the Executive Vice President of the American Automobile Association, Mr. George Kachlein, commenting on the chapter on safety in the Commission's annual report. He said the Director of Information and Research wrote Mr. Kachlein summarizing the Executive Director's comments on the 1966 accident experience and enclosing copies of the Commission's annual traffic accident analysis report for 1966. He said that under date of March 17, 1967 Mr. Kachlein wrote to the Director of Information and Research and said:

"Thank you for your letter of March 9, together with enclosures. The report from your Superintendent of Traffic and Safety to the Executive Director covering Traffic Accident Analysis Report on the Ohio Turnpike for the calendar year 1966 is of considerable interest to us, particularly with regard to the breakdown on Primary Causation Factors."

The Chairman reported further that the Interstate Highway 71 project in Cuyahoga County was about to get under way for the current construction season. He said it was planned to open I-71 eastward to West 25th Street on the 30th of June. He said that at the end of the construction season the project might be able to get through the engineering and construction thicket which had been encountered in Cuyahoga County, if there were no more acute problems.

The Chairman said that in the absence of questions the report of the Chairman would be accepted as offered. He said the report of the Secretary-Treasurer would be received.

The Assistant Secretary-Treasurer reported for the Secretary-Treasurer that since the last meeting the following had been sent to all Members:

1. Traffic and Revenue Report for February 1967.
2. Financial Statements as of February 28, 1967.
3. Draft of the minutes of the March 7, 1967 meeting.
4. Detail of investment transactions for March 1967.

The Chairman said that in the absence of questions the report of the Secretary-Treasurer would be accepted as offered. He said the report of the Committee on Budget and Finance would be received.

The chairman of the Committee on Budget and Finance, Mr. Redman, reported that actual expenditures for 1967 were currently under budget by a substantial amount - \$156,000. Mr. Redman asked whether, in light of what the Committee on Employee Relations recommended and the Executive Director agreed concerning salaries and working conditions, there would need to be any revision in the budget to accommodate the estimated cost involved. The Executive Director replied that if the budget experience with respect to savings should be as favorable early in the next winter a revision probably would not be required. He said there was one item yet to be

evaluated - the salary adjustment for the Ohio State Highway Patrol which would be at least 10% and which would be effective as prescribed by legislation currently before the General Assembly.

The Chairman said the report of the Committee on Budget and Finance was accepted as offered. He said the report of the Committee on Service Plazas would be received.

The chairman of the Committee on Service Plazas, Mr. Teagarden, reported that traffic was quite heavy over Easter Sunday but there was no real burden on the plazas. He said the public was served without complaints.

The Chairman said he thought the time was rapidly approaching when restaurant facilities were going to have to be increased. He said he thought the Commission had expanded service probably to the fullest extent it could in present facilities and probably in the reasonably foreseeable future additional facilities would have to be provided. Mr. Teagarden said his committee would be taking a pretty close look at that situation during 1967. The Chairman said that when the traffic increase the Commission had had since 1955 was recognized it was impossible to ignore the fact that facilities were not overbuilt in 1955 and that the Commission was likely to need more facilities. The Executive Director said there was one big if in the whole question and that was the changing traffic patterns that would arise with the completion of the interstate system. He said the biggest change would occur with the opening of Interstate Route 80 east through Pennsylvania to the Ohio Turnpike and at that time a tremendous change in the patterns could be expected and would quite likely lead to a need for additional facilities near the Niles-Youngstown (No. 15) Interchange. He said Interstate Routes 80 and 90 both would connect on the west side of Cleveland to the turnpike and what they would do to turnpike traffic was not known but there was a possibility that additional facilities would be needed between the Elyria-Lorain (No. 8) and Sandusky-Norwalk (No. 7) Interchanges.

In response to a question by Mr. Chastang, the Executive Director said that if additional facilities should be needed serious consideration would be given to an over-the-road design which was more efficient in operation than a pair of facilities at a single location on the turnpike.

The Chairman said he was of the opinion that the capacity in the existing structures had been exhausted. He said that what the Commission had to start thinking about was how many of the originally contemplated structures would have to be built to satisfy the ensuing needs. He said he was not at all certain but that 1967 was the last year when existing structures would be adequate. Mr. Teagarden said that a building program might face the Commission as early as 1968. The Chairman said that there-

fore the Commission had to start thinking in terms of where the facilities were to be located and how they were going to be built and what in the way of land was going to be required because there was not any doubt that the Commission was going to have to acquire some sites. He said that from a standpoint of capital expenditure, together with the resurfacing that was going to be required, it was going to take some doing in the next budget. He said the Commission knew where it was on resurfacing; how much resurfacing it was going to have to do almost in every year for the next five years. The Chairman said the Commission did not know precisely what the demand would be in the way of construction of service plaza facilities. He said he had long been an advocate of over-the-road facilities. He said he saw them when he made a tour of toll roads a few years before. He said he saw them serving very adequately and they had got to be cheaper. He said they would take less land and they would take fewer structures.

The Chairman said that in the absence of further questions, the report of the Committee on Service Plazas was accepted as offered. He said the report of the Committee on Employee Relations would be received.

The chairman of the Committee on Employee Relations, Mr. Teagarden, said the report of the Committee would be included by the Executive Director in his report. The Chairman said he wanted once again to pay tribute to Mr. Teagarden because the conferees who were at the recent conferences on labor relations had paid the highest tribute to his conduct. He said he gave Mr. Teagarden great credit for having the patience to engage in labor relations. He said Mr. Teagarden had done it expertly and had given as generously of his time during the winter and early spring as a person could and he wanted to say on behalf of the Commission that the Members were all mindful of what had been done. The Chairman said he thought the Executive Director also was to be commended for his restraint in those trying times of labor inquiry and also the General Counsel and the Commission's special counsel. He said the Commission foresaw many months before the portent of a problem and had put the problem up to General Counsel and the special counsel at that time and Mr. Teagarden's Committee assumed responsibility with accomplishments which were very notable. Mr. Teagarden responded that the Commission had placed at his disposal some very capable people who served with him on the Committee on Employee Relations. He said it had been a pleasure for him to serve with them.

The Chairman said that in the absence of questions, the report of the Committee on Employee Relations was accepted as offered. He said the report of the Committee on Interchange Development would be received.

The chairman of the Committee on Interchange Development, Mr. Chastang, said the report of the Committee would be presented by the Executive Director. The Executive Director reported that the Commission had before it an agreement with the Department of Highways for the crossing of the turnpike by State Route 795, an east-west, two-lane highway in northern Wood County which crossed the Ohio Turnpike just east of Perrysburg. He said current and anticipated traffic demands in that corridor required the conversion of the two-lane highway into a four-lane, divided highway. He said a new and second bridge over the turnpike would be required to handle the additional pair of lanes. He said the plans for the project were completed and he understood were scheduled for an early contract letting. He said the plans had received the approval of the Consulting Engineers and the Chief Engineer.

The Executive Director said also the construction of the new bridge would necessitate the relocation of a 60-inch culvert under the turnpike and that to accomplish the relocation it would be necessary to remove and replace a section of the concrete pavement in each roadway. He said the culvert would be constructed one-half at a time and the closing of each roadway for this purpose would be limited to 12 consecutive calendar days during the period of September 15, 1967 to April 30, 1968. He said both roadways of the turnpike were to remain open at all times during the period extending from May 1 through September 14.

The Executive Director said also that crossovers for handling traffic during the periods when a roadway would be closed for any construction were included in the plan. He said the plan for handling turnpike traffic during the construction of the project was substantially the same as used in other projects of that nature and which had proven to be so successful in receiving public acceptance of construction inconvenience.

The Executive Director said also that a form of agreement embodying all matters of concern had been developed and had received the consideration of the staff of the Commission and of the Director of Highways and was before the Commission for authorization to execute. He said it was recommended that the Commission take favorable action on a resolution authorizing the execution of the agreement by the Executive Director.

A resolution approving contract with the state of Ohio for improvement of state route 795 crossing over the Ohio Turnpike, including construction of an additional bridge and approaches to carry two additional traffic lanes over the Ohio Turnpike at milepost 65.11, Wood County, Ohio, was moved for adoption by Mr. Chastang, seconded by Mr. Redman, as follows:

Resolution No. 6-1967

"WHEREAS the State of Ohio proposes to improve State Route 795 where said route crosses over the Ohio Turnpike Project No. 1 at Ohio Turnpike Milepost 65.11, and requiring the construction of an additional bridge and approaches to carry two additional traffic lanes over the Ohio Turnpike at a point east of Perrysburg, Wood County, Ohio, at Ohio Turnpike Milepost 65.11;

"WHEREAS the Commission's General Counsel on the basis of various discussions by and between representatives of the State of Ohio and representatives of this Commission has submitted an Agreement setting forth the terms and conditions of the construction and providing that the cost and expenses of such construction shall be payable by the State of Ohio without cost to the Commission, said Agreement also providing generally for the terms under which the work shall be carried out in order to provide for safety and continuity of operations on the Ohio Turnpike; and

"WHEREAS such Agreement has been approved by the Commission's Executive Director, Chief Engineer and the Consulting Engineer, and is now before the Commission for approval as to its terms;

"NOW, THEREFORE, BE IT

"RESOLVED that the Commission's Executive Director be, and hereby he is, authorized to enter into an Agreement with the State of Ohio as approved by General Counsel and on the terms and conditions substantially as therein set forth."

In response to a question by the Chairman, Mr. Masheter said he recommended approval of the resolution. A vote by ayes and nays was taken and all Members responded to roll call. The vote was as follows:

Ayes: Chastang, Redman, Masheter, Teagarden, Shocknessy.

Nays: None.

The Chairman said the resolution stood adopted with all Members voting in the affirmative. The resolution was identified as No. 6-1967.

The Chairman said the report of the Committee on Interchange Development was accepted as offered. He ascertained that there would be no report from the Committee on Safety. He said the report of the Executive Director would be received.

The Executive Director reported that under date of March 20, 1967 the Committee on Employee Relations submitted its recommendations with respect to certain matters relating to the welfare of the employees of the Commission. He said those recommendations were summarized in a memorandum addressed to the employees by the Committee under date of March 22nd and copies of that memorandum were sent to the Members on March 23rd.

The Executive Director said also that the recommendations of the Committee to the Executive Director were approved as submitted on March 24th and a memorandum to that effect was posted on all bulletin boards and sent to the Members that same day. He said that although neither of the memoranda so stated, the official recommendation of the Committee, being five pages in length, included items of unfinished business before the Committee such as grievances on job classifications, shift differentials, overtime pay, expanded vacation allowances, unemployment insurance, seniority, small tool replacement and federal social security. He said these matters were receiving the attention of the Committee.

The Executive Director reported further that at the meeting of the Commission on March 7 he reported that the plans for the repair and resurfacing of original Contracts C-22, 23 and 24 were nearing completion and it was hoped to have bids for consideration by the Commission at its meeting in April. He said bids were opened the past Wednesday and he was happy to report that three contractors submitted bids as follows:

Northern Ohio Paving Company	\$1, 671, 467. 75
The Horvitz Company	1, 686, 542. 06
The Wm L. Schloss Paving Company and The McCourt Construction Company	1, 739, 589. 53

He said that was a spread of only 4% between the high and low bids. He said all bids were substantially below the estimate.

The Executive Director said also that the low bidder, Northern Ohio Paving Company, was the same contractor that completed the reconstruction and resurfacing of the section between Cleveland (No. 11) Interchange and the Cuyahoga River bridges the past summer and proved by that project to be very cooperative and competent. He said the bids had been analyzed by the Consulting Engineers and the Chief Engineer and had been reviewed by the Deputy Executive Director and by himself. He said the Consulting Engineers and the Chief Engineer and the Deputy Executive Director had all recommended an award be made to the Northern Ohio

Pving Company in the amount of \$1,671,467.75. He said General Counsel had found the bid to be proper and legal in all respects. He said he concurred in the recommendation and recommended to the Commission that it take favorable action on a resolution prepared for the purpose of making an award to the low bidder, Northern Ohio Paving Company.

In response to a question by Mr. Chastang, the Executive Director said the contract involved twelve and one-half miles of the Ohio Turnpike.

The Chairman ascertained from Mr. Harnden that the Consulting Engineers were recommending the award; from the General Counsel that he was recommending the award; and from Mr. Masheter that he considered the program a good one.

A resolution awarding contract 88-C was moved for adoption by Mr. Masheter, seconded by Mr. Teagarden, as follows:

Resolution No. 7-1967

"WHEREAS the Commission has duly advertised, according to law, for bids upon a contract for the repair and resurfacing of a portion of original Construction Sections C-22, C-23 and C-24, between Milepost 140.9 and Milepost 153.4 in Lorain and Cuyahoga Counties, Ohio, which contract is designated Contract 88-C, and proof of said advertising is before the Commission;

"WHEREAS bids for the performance of said contract have been received and were duly opened and read as provided in the published notice for said bids, and said bids are before this meeting;

"WHEREAS said bids have been analyzed by the Commission's consulting engineer and by its chief engineer, and they have reported thereon to the Commission with respect to said analysis and they, and also the Commission's executive director, have made their recommendations predicated thereon;

"WHEREAS all of the aforesaid bids for said contract were solicited on the basis of the same terms and conditions, and the same specifications, with respect to all bidders and potential bidders, and the bid of Northern Ohio Paving Company, Cleveland, Ohio, for the performance of said Contract 88-C, is, and is by the Commission determined to be, the lowest of all said bids for the performance of said contract, and the Commission has been advised by its general counsel that said bid conforms to the requirements of Section 5537.04 of the Revised Code of Ohio and to the terms,

conditions, and specifications in the legal notice applicable thereto, and, accordingly, the Commission is authorized to accept said bid as the lowest and best bid for the performance of the work required under said contract and of the incidental obligations thereof; and

"WHEREAS the Commission is satisfied with the capacity of said bidder to perform its obligations pursuant to its proposal;

"NOW, THEREFORE, BE IT

"RESOLVED that the bid of Northern Ohio Paving Company, Cleveland, Ohio, for the performance of Contract 88-C be, and hereby it is, determined to be the lowest and best of all said bids and is accepted, and that the chairman and executive director, or either of them, be, and each of them hereby is, authorized, (1) to execute a contract with said successful bidder in the form heretofore prescribed by the Commission, pursuant to the aforesaid bid, and upon the condition that said successful bidder shall furnish a performance bond as heretofore approved by the Commission, (2) to direct the return to all bidders for the aforesaid contract, other than said successful bidder, of the bid security furnished by each of them, respectively, (3) to direct the return to said successful bidder of its bid security when the aforesaid contract has been duly executed and said performance bond furnished, and (4) to take any and all action necessary or proper to carry out the terms of said bid and of said contract. "

A vote by ayes and nays was taken and all Members responded to roll call. The vote was as follows:

Ayes: Masheter, Teagarden, Chastang, Redman, Shocknessy.

Nays: None.

The Chairman declared the resolution stood adopted with all Members voting in the affirmative. The resolution was identified as No. 7-1967.

The Executive Director reported further that for the past several years the Commission had endeavored to stimulate competition between the various maintenance sections in reducing lost-time accidents for Commission employees. He said annually for the past three years a plaque had been presented to that installation having the least number of days chargeable to lost-time accidents. He said the presentation was made at the spring foremen's conference which was held annually during March. He said the award for the period March 1, 1966 through February 1967 was presented to the Canfield Maintenance Building where there was

no lost time due to accidents for that period. He said the most days lost were charged to the Division Two crew at Hiram with a total of 47 man-days lost.

The Chairman said the report of the Executive Director was accepted as offered. He ascertained there would be no reports by the Director of Highways or by the General Counsel or by the Consulting Engineers. He said the report of the Director of Information and Research would be received.

The Director of Information and Research reported that preparations were under way to reprint once more the Commission's chief map folder as was done about every two years in quantity of one million. He said bids would be taken probably late in April or early in May. He said there would not be too many changes in the new issue of the folder, the principal one being that the cover of the folder would reflect the fact that Ohio could be said to be the home of eight Presidents of the United States.

The Chairman said the report of the Director of Information and Research was accepted as offered.

A resolution ratifying actions of administrative officers was moved for adoption by Mr. Teagarden, seconded by Mr. Chastang, as follows:

Resolution No. 8-1967

"WHEREAS the executive director, deputy executive director, chief engineer, general counsel, assistant general counsel, secretary-treasurer, assistant secretary-treasurer, comptroller, and the director of information and research of the Commission, have by various written and oral communications fully advised the members of the Commission with respect to their official actions taken on behalf of the Commission since the Commission's last meeting on March 7, 1967, and the Commission has duly reviewed and considered the same;

"NOW, THEREFORE, BE IT

"RESOLVED that all official actions taken by the aforesaid administrative officers of the Commission on its behalf since the Commission's meeting on March 7, 1967 hereby are ratified, approved and confirmed."

A vote by ayes and nays was taken and all Members responded to roll call. The vote was as follows:

Ayes: Teagarden, Chastang, Redman, Masheter, Shocknessy.

Nays: None.

The Chairman declared the resolution stood adopted with all Members voting in the affirmative. The resolution was identified as No. 8-1967.

At the request of the Chairman, Mr. Bartholomew introduced Mr. John Ruetty. He said Mr. Ruetty was promoted in January to Assistant Trust Officer in the corporate division of the Trustee, The Ohio National Bank of Columbus. The Chairman welcomed Mr. Ruetty.

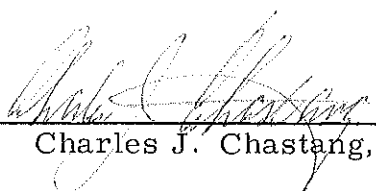
There being no further business to come before the Commission, a motion was made by Mr. Chastang, seconded by Mr. Teagarden, that the meeting adjourn subject to the call of the Chairman. A vote by ayes and nays was taken and all Members responded to roll call. The vote was as follows:

Ayes: Chastang, Teagarden, Masheter, Redman, Shocknessy.

Nays: None.

The Chairman declared the meeting adjourned. The time of adjournment was 11:55 A. M.

Approved as a correct transcript of the proceedings of the Ohio Turnpike Commission



Charles J. Chastang, Secretary-Treasurer